



Protecting Inmates and Safeguarding Communities Discretionary Grant Program

FY 2006 Competitive Grant Announcement

ELIGIBILITY

The 50 U.S. states, District of Columbia, the Commonwealth of Puerto Rico, the Northern Mariana Islands, the Virgin Islands, Guam, and American Samoa are eligible to apply.

DEADLINE

All applications are due by 8:00 p.m. eastern time on February 9, 2006.

FOR ASSISTANCE

Protecting Inmates Solicitation Questions: Julius Dupree, BJA Policy Advisor,
at 202-514-1928 or julius.dupree@usdoj.gov.

Technical Assistance: Grants.gov Customer Support Hotline at 1-800-518-4726.

ABOUT OJP

Since 1984 the U.S. Department of Justice's (DOJ) Office of Justice Programs (OJP) has provided federal leadership in developing the nation's capacity to prevent and control crime, improve the criminal and juvenile justice systems, increase knowledge about crime and related issues, and assist crime victims. Through the programs developed and funded by its bureaus and offices, OJP works to form partnerships among federal, state, and local government officials to control drug abuse and trafficking; reduce and prevent crime; rehabilitate neighborhoods; improve the administration of justice in America; meet the needs of crime victims; and address problems such as gang violence, prison crowding, juvenile crime, and white collar crime. OJP's senior management team—comprised of the Assistant Attorney General, the Deputy Assistant Attorneys General, and the five bureau heads—works together with dedicated managers and line staff to carry out this mission.

ABOUT BJA

The Bureau of Justice Assistance (BJA), Office of Justice Programs, U.S. Department of Justice, supports law enforcement, courts, corrections, treatment, victim services, technology, and prevention initiatives that strengthen the nation's criminal justice system. BJA provides leadership, services, and funding to America's communities by emphasizing local control; building relationships in the field; developing collaborations and partnerships; promoting capacity building through planning; streamlining the administration of grants; increasing training and technical assistance; creating accountability of projects; encouraging innovation; and ultimately communicating the value of justice efforts to decision makers at every level.

ABOUT THE PROTECTING INMATES AND SAFEGUARDING COMMUNITIES GRANT PROGRAM

The Protecting Inmates and Safeguarding Communities Program is a result of the Prison Rape Elimination Act of 2003 (Public Law 108-79; 42 U.S.C. § 15605) and is designed to support states' efforts to prevent and eliminate prisoner rape between inmates in state and local prisons, jails, and law enforcement lockup facilities and to safeguard the communities where inmates return.

Award Categories

States may submit an application for: 1) Protecting Inmates; 2) Safeguarding Communities; or 3) both. Special interest areas for this solicitation include a focus on female and juvenile offenders, rape in local correctional facilities, stakeholder collaboration, and faith-based and community organization support for prevention and safeguarding strategies.

CATEGORY I: PROTECTING INMATES. Maximum: \$1 million. Project period: 24 months.

This area supports state and local efforts to prevent and eliminate rape between inmates and between staff and inmates in any confinement facility of a state or local government. Applicants should develop strategies, partnerships, and protocols that assess staff and inmates' vulnerabilities to, or predatory interests in, potential sexual abuse and rape; enhance placement decisions and support services and provide the necessary equipment to prevent, investigate and prosecute prison rape; provide services for victims and perpetrators within the inmate populations; and assess and identify, from intake to release, prisoners' medical status regarding HIV, hepatitis, and other sexually transmitted diseases.

Funding may be used for prevention; intervention; investigation; prosecution; underreporting; organizational structure, culture, correctional climate; specialized training for investigators, medical, and corrections staff; reporting response time; housing for vulnerable populations; facility design; inmate classification; staffing; policies and procedures; victim services to prevent, investigate, and prosecute prison rape; collaborations; and sustainability of the initiative.

CATEGORY II: SAFEGUARDING COMMUNITIES. Maximum: \$1 million. Project period: 24 months.

This area focuses on safeguarding communities where inmates return by assisting states with strategies to make offender release decisions while ensuring public safety. Applicants should develop strategies,

partnerships, and protocols that bridge correctional and community-based programs managing returning populations by: making available training and technical assistance in successful methods for moderating prison population growth; identifying, analyzing, assessing, and mapping individual communities' risks and needs for released victims and sexual aggressors involved in prison sexual abuse and rape to deploy law enforcement resources and the delivery of other services to released inmates; promoting collaborative efforts among state and local governments and leaders of communities to understand and address the effects of released inmates on those communities; and developing policies and programs that reduce prison spending by reducing parole and probation revocations.

Eligibility

All U.S. states, the District of Columbia, the Commonwealth of Puerto Rico, the Northern Mariana Islands, the Virgin Islands, Guam, and American Samoa are eligible to apply. The Chief Executive of the state shall submit one application designating which state agency will manage the grant and any subawards, if applicable. Applicants are strongly encouraged to partner with local agencies, including faith-based and community organizations, to implement activities in local jails, detention centers, and holding facilities.

Match Requirement

The federal share may not exceed 50 percent of the total costs of the project described in the application. Contributions may be cash, in-kind services, or a combination of both. See the OJP *Financial Guide* (<http://www.ojp.usdoj.gov/FinGuide/>) for information and examples of what constitutes a match.

Review Process

All applications will be peer reviewed. The BJA Director will then make award recommendations to OJP's Assistant Attorney General, who will make final determinations.

HOW TO APPLY

OJP is participating in the e-Government initiative, one of 25 initiatives included in the President's Management Agenda. Grants.gov, part of this initiative, is a "storefront" that provides a unified process for all customers of federal grants to find funding opportunities and apply for funding. This fiscal year, OJP is requiring that all discretionary grant programs be administered through Grants.gov.

Complete instructions can be found at www.ojp.usdoj.gov/BJA/grant/HowToApply.pdf. If you experience difficulties at any point during this process, please call the Grants.gov customer support hotline at 1-800-518-4726.

A Dun and Bradstreet (D&B) Data Universal Numbering System (DUNS) number must be included in every application. Organizations should verify that they have a DUNS number or take the steps necessary to obtain one. Applicants can receive a DUNS number at no cost by calling the dedicated toll-free DUNS number request line at 1-866-705-5711.

The Catalog of Federal Domestic Assistance (CFDA) number for this solicitation is 16.735, titled "Protecting Inmates and Safeguarding Communities Discretionary Grant Program."

ATTACHMENTS

Budget Detail Worksheet (Attachment 1)

Applicants must provide a budget that is allowable, reasonable, and cost-effective. Applicants must submit a budget worksheet and budget narrative in one file. A fillable budget detail worksheet form is available on OJP's web site at www.ojp.usdoj.gov/Forms/budget_fillable.pdf. Applicants may contact the Office of the Comptroller's Customer Service Center at 1-800-458-0786 with any questions. Applicants may use up to 5 percent of the grant amount for administrative costs related to managing the grant.

Program Narrative (Attachment 2)

The program narrative must respond to the selection criteria (1-6) in the order given. Submissions that do not adhere to the format will be deemed ineligible. The program narrative must be double-spaced, using a standard 12-point font (Times New Roman is preferred) with 1-inch margins, and must not exceed 20 pages. Please number pages 1 of 20, 2 of 20, etc.

Project Timeline, Certification, and Letters of Support (Attachment 3)

Attach a *Project Timeline* with project goals, objectives, activities, expected completion dates, and responsible individuals or organizations; *Certification by the Chief Executive* that the state has currently adopted all national prison rape standards under the Prison Rape Elimination Act of 2003 and will consider adopting all national prison rape standards enacted under the Act after the application is submitted; and *Letters of Support/Commitment* from government entities designated as subapplicants that indicate their willingness to implement the project.

SELECTION CRITERIA

1. Problem Definition (10 points)

Identify the challenges to protecting inmates and safeguarding communities. Provide data to show the nature and scope of the problem of prison rape in state and local correctional settings, and explain previous or current efforts to address the problem. Describe budgetary circumstances affecting the state prison, and the rate of growth of the prison population over the preceding 10 years. Explain how state and local officials, including law enforcement, and victims of crime will be consulted regarding the growth of the state's prison population.

Protecting Inmates applicants must include:

- Proportion of offenders by classification: maximum versus high risk; single- versus double-bunked; housed in linear versus direct-supervision units; and staff-to-inmate ratio.
- Number of disciplinary reports generated in the last year.
- Number of rapes reported in the last year and number of rapes committed by staff versus inmates.
- Number of prosecutions for prisoner rape in the last year.

Safeguarding Communities applicants must include:

- Number of serious and high-risk offenders returning to the targeted geographic area.
- Number of offenders receiving risk assessments; the results of the assessments; and number of those being addressed through treatment and training.
- Post-release successes and failures.
- Number of faith-based and community organizations contributing to the strategy.

2. Goals and Objectives (15 points)

Outline the specific goals and objectives of the project and how they will address the problem. Discuss the potential for positive impact regarding sexual victimization within correctional settings; specific needs or gaps as identified through needs assessments; how the proposed goals and objectives will link to the needs or gaps and build capacity; monitoring and evaluation objectives; and sustainability and replication for future efforts.

3. Project Design/Strategy (25 points)

Provide a strategy that discusses the proposed concept; identifies target populations and target areas; and incorporates the project's goals and objectives. Describe how the project will operate during the funding cycle, consistent with the project timeline (see Attachment 3).

4. Management and Organizational Capability (20 points)

Describe the experience and capability of the applicant, stakeholders, and contractors. Identify the agency that will serve as the grantee and fiscal agency responsible for the grant's administration, and the staff team supporting the project including the name, title, and affiliation of each member. Provide documentation of any collaboration that has or is previously occurring on the initiative.

5. Budget (20 points)

Provide a proposed budget that is complete, allowable, and cost-effective. (see Attachment 1).

6. Performance, Evaluation, and Sustainability (10 points)

Describe how performance will be documented, monitored, and evaluated. Explain what will be measured, who will measure it, and how evaluation findings will be used. Propose specific benchmarks and subsequent measurement of outcomes and results. Describe how evaluation and collaborative partnerships will be leveraged to build long-term support and resources for the project for sustainability when the federal grant ends.

PERFORMANCE MEASURES

To ensure compliance with the Government Performance and Results Act (GPRA), Public Law 103-62, this solicitation notifies applicants that they are required to collect and report data which measures the results of the programs implemented with this grant. To ensure accountability of this data for which OJP is responsible, the following performance measures are provided:

PROGRAM OBJECTIVES	PERFORMANCE MEASURES	DATA PROVIDED BY GRANTEES
To design effective and responsive prevention efforts.	<p>Outcome Measures Occurrence rate of staff-on-inmate rape within the custody population.</p>	Custody population counts for the last day of the reporting period for each facility.*
		Custody population counts for the last day of the reporting period for each facility.**
	Total number of staff-on-inmate occurrences substantiated.**	
	Occurrence rate of inmate-on-inmate rape within the custody population.	Total number of inmate-on-inmate occurrences substantiated.**
	<p>Output Measures Total number of staff trained in prevention.</p>	Total number of staff who received training to prevent prison rape.*
	Total number of inmates trained in prevention.	Total number of inmates who received training to prevent prison rape.*
Total number of staff participating in a prevention program.	Total number of staff who participated in a program to prevent prison rape.*	
Total number of inmates participating in a prevention program.	Total number of inmates who participated in a program to prevent prison rape.*	

<p>To enhance the investigation and prosecution of prison rape.</p>	<p>Output Measures</p> <p>Total number of staff-on-inmate occurrences reported.</p> <p>Total number of staff-on-inmate occurrences investigated.</p> <p>Total number of inmate-on-inmate occurrences reported.</p> <p>Total number of inmate-on-inmate occurrences investigated.</p> <p>Total number of staff who received disciplinary action or other administrative action in response to a staff-on-inmate occurrence(s).</p> <p>Total number of inmates who received disciplinary action or other administrative action in response to an inmate-on-inmate occurrence(s).</p> <p>Total number of staff-on-inmate occurrences referred for prosecution.</p> <p>Total number of inmate-on-inmate occurrences referred for prosecution.</p> <p>Total number of staff-on-inmate occurrences actually prosecuted.</p> <p>Total number of inmate-on-inmate occurrences actually prosecuted.</p> <p>Total number of staff-on-inmate convictions.</p> <p>Total number of inmate-on-inmate convictions.</p>	<p>Total number of staff-on-inmate occurrences reported.**</p> <p>Total number of staff-on-inmate occurrences investigated.**</p> <p>Total number of inmate-on-inmate occurrences reported.**</p> <p>Total number of inmate-on-inmate occurrences investigated.**</p> <p>Total number of staff who received disciplinary action or other administrative action in response to staff-on-inmate occurrence(s).**</p> <p>Total number of inmates who received disciplinary action or other administrative action in response to inmate-on-inmate occurrence(s).**</p> <p>Total number of staff-on-inmate occurrences referred for prosecution.**</p> <p>Total number of inmate-on-inmate occurrences referred for prosecution.**</p> <p>Total number of staff-on-inmate occurrences actually prosecuted.**</p> <p>Total number of inmate-on-inmate occurrences actually prosecuted.**</p> <p>Total number of staff-on-inmate convictions.**</p> <p>Total number of inmate-on-inmate convictions.**</p>
<p>To provide appropriate services and treatment for both victims and perpetrators within inmate populations.</p>	<p>Output Measures</p> <p>Total number of inmates (victims and perpetrators) who receive physical treatment as a result of an occurrence.</p> <p>Total number of inmates (victims and perpetrators) who receive psychological counseling as a result of an occurrence.</p>	<p>Total number of inmates (victims and perpetrators) who received physical treatment as a result of an occurrence.*</p> <p>Total number of inmates (victims and perpetrators) who received psychological counseling as a result of an occurrence.*</p>
<p>To assist states in developing and implementing strategies for victims and perpetrators of prison rape who are reentering the community—without compromising public safety.</p>	<p>Outcome Measure</p> <p>Percentage of inmates (victims and perpetrators) who recidivate (are rearrested) among those assessed.</p>	<p>Total number of released inmates who have a current risk assessment on record and recidivated by committing a new crime, excluding parole or probation violations.*</p>

	<p>Output Measures</p> <p>Total number of inmates who have a current risk assessment on record and were released to community supervision.</p> <p>Total number of released inmates who have a specific release plan based on their risk assessment.</p>	<p>Total number of released inmates who have a current risk assessment on record and recidivated by violating parole or probation.*</p> <p>Total number of inmates who do not have a current risk assessment on record and were released to community supervision.*</p> <p>Total number of inmates released who had a release plan based on their risk assessment.*</p>
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*Reported through Bureau of Justice Assistance Progress Reports.

**Reported through the Bureau of Justice Statistics (BJS) Survey.

SUBMISSION DEADLINE

Applications for this program are due by 8:00 p.m. eastern time on February 9, 2006. Faxed or mailed applications or supplemental materials will not be accepted.

ADDITIONAL INFORMATION

Successful applicants must agree to comply with certain requirements prior to receiving grant funding, including Civil Rights Compliance, Anti-Lobbying Act, Funding to Faith-Based and Community Organizations (if applicable), Information Technology Compliance (if applicable), Confidentiality and Human Subjects Protection (if applicable), and the National Environmental Policy Act (if applicable). For more information, go to www.ojp.usdoj.gov/BJA/grant/OtherReq.pdf.

The OJP *Financial Guide*, which governs the administration of funds, contains information on allowable costs, methods of payment, audit requirements, accounting systems, and financial records, is available on the OJP web site at www.ojp.usdoj.gov/FinGuide.

For general information about BJA programs, training, and technical assistance, contact BJA at 202-616-6500 or toll free at 1-866-859-2687, or visit the BJA home page at www.ojp.usdoj.gov/BJA.

For specific information about this solicitation, contact Julius Dupree, BJA Policy Advisor, at 202-514-1928 or Julius.Dupree@usdoj.gov.

For technical assistance with submitting the application, call the Grants.gov customer support hotline at 1-800-518-4726.